

IN THE UNITED STATES DISTRICT COURT FOR THE  
WESTERN DISTRICT OF MISSOURI  
CENTRAL DIVISION

TODD TANSON, GERALD T. ARDREY,  
CHAD M FERRELL, and C & J  
REMODELING LLC, on behalf of  
themselves and all others similarly situated,

Case No., 2:10-CV-04018-NKL

Plaintiffs,

v..

LEGALZOOM.COM, INC.,

Defendant.

ORDER

I. Background

A. Relevant Uncontroverted Facts<sup>i</sup>

LegalZoom is a privately held corporation with its principal place of business in California. LegalZoom maintains a website - [www.legalzoom.com](http://www.legalzoom.com) - which offers online legal document forms and services.

First, LegalZoom's website offers blank legal forms that customers may download, print, and fill in themselves,. Among the blank legal forms customers may download from the LegalZoom website are affidavits, bills of sale, letters, releases, promissory notes, and various types of agreements,. Plaintiffs make no claim with respect to these blank legal forms that customers may download, print, and fill-in themselves

In addition to such blank forms, LegalZoom's website also offers an internet portal, which is the subject of this dispute., With respect to the services offered through the internet portal, LegalZoom has aired a television advertisement stating:

Over a million people have discovered how easy it is to use LegalZoom for important legal documents, and LegalZoom will help you incorporate your business, file a patent, make a will and more., You can complete our online questions in minutes. Then we'll prepare your legal documents and deliver them directly to you.,

[Doc. # 119 at 51] Another LegalZoom advertisement states:

Log on to LegalZoom.com and check out filing incorporation papers for a new business, Click the tab marked "Incorporations, LLCs and DBAs." Then click the "get started" button, and you're in, Just answer a few simple online questions and LegalZoom takes over,. You get a quality legal document filed for you by real helpful people

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These advertisements also contain LegalZoom's disclaimer: "LegalZoom isn't a law firm., They provide self-help services at your specific direction." Id,

Among the legal documents available through LegalZoom's internet portal are business formation documents, estate planning documents, pet protection agreements, and copyright, trademark, and patent applications., After making an initial selection, the customer enters answers to questions via a "branching intake mechanism" (or decision tree), referred to on the website as an "online questionnaire " Customers type in answers to the questions contained in the online questionnaire., In some cases, customers select an alternative from a list of choices or checkboxes provided by LegalZoom. The branching mechanism skips questions for sections of the questionnaire that are inapplicable based on the customer's prior answers., For example, the questionnaire for a last will and testament asks if the customer has children; if the customer's answer is "no," questions about the customer's children are skipped and the customer is taken to a different next question than if the customer's answer had been "yes."

The online questionnaire process is fully automated No LegalZoom employee offers or gives personal guidance on answering the questions, although information relevant to the customer's choice sometimes appears on the screen., For example, when completing the questionnaire to purchase a last will and testament, a question appears: "Would you like to protect your1 personal representative from liability?" After the question, there appears on the

screen "We did not want to ask you a question that you didn't want to answer" followed by "no"

When the customer has completed the online questionnaire, LegalZoom's software creates a completed data file containing the customer's responses., A LegalZoom employee then reviews that data file for completeness, spelling and grammatical errors, and consistency of names, addresses, and other factual information., If the employee spots a factual error or inconsistency, the customer is contacted and may choose to correct or clarify the answer.

After the review of the data file, LegalZoom's software automatically enters the information provided by the customer via the online questionnaire into the LegalZoom template that corresponds with the type of document sought by the customer. LegalZoom's templates include standardized language created by attorneys (licensed outside the state of Missouri) to apply to common consumer and business situations., The software also removes sections of the template that are inapplicable based on the customer's answers to the questionnaire., For instance, if a customer has answered that she has no children in responding to the online questionnaire or a last will, no provisions for bequests to children are included in the final document. All information entered by a customer (other than payment and shipping) is used by the software to fill in LegalZoom's template., In other words, the software does not edit or select from the information entered by the customer,

After the customer's data has been input into the template, a LegalZoom employee reviews the final document for quality in formatting -eg, correcting word processing "widows," "orphans," page breaks, and the like., The employee then prints and ships the final, unsigned document to the customer. In rare cases, upon request, the document is emailed to the customer. A customer does not see the purchased document until

it is delivered., All Missouri customers who select a given document and provide the same information will receive an identical final product.,

After receiving the document, the customer may review, sign, execute, and use the final document at his convenience. The customer may take the unexecuted document to an attorney for review and choose not to use the document at all. Under LegalZoom's refund policy, customers can obtain a full refund (less charges paid to third parties for filing fees or other costs) for 60 days after their transaction if they are not satisfied,

With respect to some of the intellectual property documents, LegalZoom files the government document for the customer based on the customer's answers to the questionnaire., For example, a copyright application is completed using the information gathered through the customer's answers to the questionnaire and then uploaded directly from LegalZoom to the appropriate government office., In the copyright example, the customer will also, at the time of the application or later, send LegalZoom the work for which copyright protection is sought, and LegalZoom will also provide that material to the appropriate government office for the customer. At the time the copyright application is submitted to the appropriate government office by LegalZoom for the customer, LegalZoom reviews the entire submission to make sure it complies with what the customer wished to copyright as set forth in the answers provided to the questionnaire. Similarly, there are two different methods by which a person may create a trademark., LegalZoom determines the trademark-registration method after the customer that selected a trademark document answers questions in the branching questionnaire developed by LegalZoom for the trademark process, Like a

copyright application, the customer never sees the trademark application before it is uploaded to the government office by LegalZoom. For documents in the business-services division, LegalZoom also determines what particular government document to use based on the consumer's answers to the questionnaires.

Limited customer service is available to LegalZoom customer's by email and telephone. LegalZoom customer-service representatives receive training concerning the company's policy against providing legal advice and are regularly instructed not to recommend forms or documents or give any legal advice. LegalZoom customer-service representatives are repeatedly informed that giving legal advice to a customer will result in dismissal, and that even approaching giving legal advice to a customer will result in discipline up to and including dismissal

The named Plaintiffs had no personal interaction with any LegalZoom employee while using the LegalZoom website or afterward. The named Plaintiffs never believed that they were receiving legal advice while using the LegalZoom website. Plaintiff Todd lanson paid LegalZoom \$121.95 for his will, while Plaintiffs Gerald Ardtey and Chad Ferrell paid LegalZoom \$249 for the articles of organization of Plaintiff C & I Remodeling,

## B. Procedural History

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## II. Discussion

### A. Summary Judgment Standard

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### B. Missouri's Unauthorized Practice of Law Statute

As Plaintiffs have stated, the overarching issue in this case is whether Defendant LegalZoom has violated Missouri law by engaging in the unauthorized practice of law

1. No person shall engage in the practice of law or do law business, as defined in section 484.010, unless he shall have been duly licensed therefor

2. Any person, association, partnership, limited liability company or corporation who shall violate the foregoing prohibition of this section shall be guilty of a misdemeanor and upon conviction therefor shall be punished by a fine not exceeding one hundred dollars and costs of prosecution and shall be subject to be sued for treble the amount which shall have been paid him or it for any service rendered in violation hereof by the person, firm, association, partnership, limited liability company or corporation paying the same within two years from the date the same shall have been paid and if within said time such person, firm, association, partnership, limited liability company or corporation shall neglect and fail to sue for or recover such treble amount, then

the state of Missouri shall have the right to and shall sue for such treble amount and recover the same and upon the recovery thereof such treble amount shall be paid into the treasury of the state of Missouri.

Mo Rev. Stat § 484.020, Section 484.010 provides:

1. The "practice of the law" is hereby defined to be and is the appearance as an advocate in a representative capacity or the drawing of papers, pleadings or documents or the performance of any act in such capacity in connection with proceedings pending or prospective before any court of record, commissioner, referee or any body, board, committee or commission constituted by law or having authority to settle controversies,.

2. The "law business" is hereby defined to be and is the advising or counseling for a valuable consideration of any person, firm, association, or corporation as to any secular law or the drawing or the procuring of or assisting in the drawing for a valuable consideration of any paper, document or instrument affecting or relating to secular rights or the doing of any act for a valuable consideration in a representative capacity, obtaining or tending to obtain or securing or tending to secure for any person, firm, association or corporation any property or property rights whatsoever.

Mo Rev Stat § 484.010

C. The Missouri Supreme Court's Interpretation of the Unauthorized Practice of Law

The Missouri Supreme Court has repeatedly emphasized that the "judicial branch of government has the power to regulate the practice of law." In re Thompson, 547 S.W.2d 365, 366 (Mo. 1978) (en banc) (citing In re Richards, 63 S.W.2d 672 (Mo., 1933) (en banc)).

When applying Missouri's unauthorized practice of law statute, the Missouri Supreme Court has written:

This [statutory] definition of "law business" ,, is adequate for the issue before us, [but] it should also be noted that it is impossible to lay down an exhaustive definition of "the practice of law." In any event, the General Assembly may only assist the judiciary by providing penalties for the unauthorized practice of law, the ultimate definition of which is always within the province of this Court,

In re First Escrow, Inc., 840 S.W2d 839, 843 n.6, 7 (Mo, 1992) (en banc) (internal quotations and citations omitted), Thus, to apply Missouri's unauthorized practice of law statute, this Court must decide whether LegalZoom's conduct fits within the Missouri Supreme Court's definition of the unauthorized practice of law.,

1, Hulse and Thompson

Two foundational cases are cited throughout the Missouri Supreme Court's jurisprudence on the unauthorized practice of law. Plaintiffs urge the Court to follow the cases that apply *Hulse v Criger*, 247 S.W 2d 855 (Mo., 1952) (en banc), which generally involve businesses providing a legal document preparation service for their customers. Meanwhile, Defendant LegalZoom argues that its website providing access to online document assembly software is the functional equivalent of the "do-it-yourself divorce kit approved for sale by the Missouri Supreme Court in *Thompson*, 547 S.W.,2d at 366.

In 1952, the Missouri Supreme Court decided *Hulse*, explaining that its regulation of the unauthorized practice of law "is not to protect the Bar from competition but to protect the

public from being advised or represented in legal matters by incompetent or unreliable persons.," Hulse, 247 S.W.<sup>2d</sup> at 857-58. In Hulse:

Respondent admitted] that in numerous transactions in the general and ordinary course of his business as a licensed real estate broker and incidental thereto, respondent has prepared for persons other than himself, many instruments relating to and affecting real estate and the title to real estate, including deeds conveying real estate, deeds of trust and mortgages encumbering real estate, promissory notes secured by such deeds of trust or mortgages; leases of real estate, options for purchase, contracts of sale and agreements

Respondent also admitted] that [he] customarily in each instance conferred with one or more of the parties to the transaction, eliciting] in such conference what were considered to be the pertinent facts

Id, at 856-57 (internal quotation omitted), In other words, customers provided the defendant with information that would allow him to prepare their legal documents, which were ancillary to his real estate business., Indeed, the defendant in Hulse had argued that "preparing and completing instruments necessary to the closing of real estate transactions is one of the most important services performed by realtors " Id at 857., Hulse concluded that realtors could perform such a legal document preparation service for customers, but only when ancillary to their main business, and only if they did not charge a separate fee for that service., Id at 862.,

Thompson, in contrast, concerned an Oregon resident sending "do-it-yourself divorce kits to franchisees in Missouri:

The "Divorce Kits" offered for sale in this state consist of a packet approximately one-fourth inch in thickness. Much of the kit consists of various forms pertaining to an action for an uncontested dissolution of marriage. Blank spaces, with instructions on practice forms, are provided for



the insertion of specific items applicable to the parties involved in the dissolution., These forms include two forms for a petition for<sup>1</sup> dissolution of marriage, one a "joint" petition, and one an individual petition, as well as other forms including affidavits of nonmilitary service, waivers of notice of hearing, affidavits needed to obtain service by publication, financial statements, and a decree form. These forms are accompanied by two kinds of instructions, a set of general procedural instructions designed to instruct as to what forms to file, in what order and where, and instructions on how to prepare the forms..

Thompson, 51 A S W.2d at 366.

Thompson began by summarizing Hulse - finding it "generally applicable" - but ultimately looked beyond Missouri or cases decided on analogous facts: "Other jurisdictions have decided cases directly on point and are more persuasive however in light of recent United States Supreme Court cases decided after<sup>1</sup> Hulse" Id. at 367 (citing, inter alia, Goldfarb v. Virginia State Bar, 421 U.S. 773 (1975) (finding that attorney fee schedules constituted price-fixing under the Sherman Act); Faretta v., California, 419 U.S. 806 (1975) (affirming the right of pro se representation)).

Thompson relied most heavily on the Florida Supreme Court's reasoning in Florida Bar v. Brumbaugh, 355 So.<sup>2d</sup> 1186 (Fla., 1978).<sup>2</sup> Thompson quoted Brumbaugh's holding as follows:

We hold that Ms Brumbaugh, and others in similar situations, may sell printed material purporting to explain legal practice and procedure to the public in general and she may sell sample legal forms In addition, Ms. Brumbaugh may advertise her<sup>1</sup> business activities of providing secretarial and notary

<sup>2</sup> At least one prominent Legal Profession casebook uses Brumbaugh as the leading case on the unauthorized practice of law See Andrew L. Kaufman & David B. Wilkins, Problems in Professional Responsibility for a Changing Profession 590-97 (5th ed, 2009) (also noting that the "Florida Supreme Court has revisited and consistently followed the Brumbaugh approach many times" (citation omitted)),

services and selling legal forms and general printed information. However, Marilyn Brumbaugh must not, in conjunction with her business, engage in advising clients as to the various remedies available to them, or otherwise assist them in preparing those forms necessary for a dissolution proceeding.,

Thompson, 574 S.,W2d at 368 (quoting Brumbaugh, 355 So.2d at 1194). The Florida Supreme Court had further concluded:

Although Marilyn Brumbaugh never held herself out as an attorney, it is clear that her clients placed some reliance upon her to properly prepare the necessary legal forms for their dissolution proceedings., To this extent we believe that Ms.. Brumbaugh overstepped proper bounds and engaged in the unauthorized practice of law While Marilyn Brumbaugh may legally sell forms and type up instruments which have been completed by clients, she must not engage in personal legal assistance in conjunction with her' business activities, including the correction of errors and omissions.

Brumbaugh, 355 So.2d at 1193-94. While Thompson did not involve notary services of any kind, it reached a similar<sup>1</sup> conclusion as Brumbaugh with respect to the sale of legal self-help goods: "[T]he advertisement and sale by the respondents of the divorce kits does not constitute the unauthorized practice of law so long as the respondents and other [s] similarly situated refrain from giving personal advice as to legal remedies or the consequences flowing therefrom " Thompson, SI A S,W,2d at 369. Thus, it became the law in Missouri, as it is in other<sup>1</sup> jurisdictions, that the practice of law does not include the sale of "do-it-yourself" kits, which include blank legal forms and general instructions.,

## 2, Subsequent Cases

In 1992, the Missouri Supreme Court decided First Escrow, which involved two escrow companies that provided "real estate closing or- settlement services":

[Defendant escrow companies] complete pre-printed forms of documents, including but not limited to general warranty deeds, corporation warranty deeds, quit claim deeds, promissory notes, deeds of trust, affidavits of possession and title, HUD settlement statements and receipts, IRS Forms 1099, and property inspection certificates [Defendants] discern the information needed to complete these forms from the written real estate contract and from communications with the parties and any attorneys, title insurers, or lenders involved in the transaction.,

First Escrow, 840 S.W.2d at 841., First Escrow applied the principles laid out in Hulse:

[T]he Hulse Court rested its decision upon two grounds. First, that the transactions involved were "simple enough so that such a [standardized] form will suffice," and second, that the broker had sufficient identity of interest with the seller he represented to safeguard the proper completion of the transaction,

The situation presented here regarding escrow companies, however, does not fall within the Hulse exception. While the relatively simple nature of the task of filling in form documents remains unchanged, and while the completion of these documents may be "incidental" to the closing process, the escrow company does not have the requisite personal financial interest to safeguard the transaction.

Id at 844 (citation and footnote omitted). However, the finding that the person filling in the document or the customer could have adverse interests was not the end of the analysis:

Nonetheless, we are reluctant to automatically brand respondents' activities as the unauthorized doing of law business. Hulse established our duty to strike a workable balance between the public's protection and the public's convenience.,

In short, we are willing to allow the Hulse test to be expanded to permit escrow companies to fill in the blanks of certain standardized form documents required to close real estate transactions only if they do so under the supervision of, and as agents for, a real estate broker, a mortgage lender, or a title insurer who has a direct financial interest in the transaction.,

Id, at 844, 846-47., Still, the Missouri Supreme Court held that escrow companies "may not prepare or' complete nonstandard or specialized documents" and "may not charge a separate fee for document preparation ,,, =,," Id at 848-49.

In 1996, the Missouri Supreme Court decided In re Mid-America Living Trust Associates, Inc , 92 7 S, W.2d 855 (Mo.. 1996) (en banc). The Court first reaffirmed the rules in Hulse and Thompson:

We allow non-attorneys to perform routine services, ancillary to other valid activities and without compensation, such as the filling in of blanks in approved form real estate documents. Hulse, 1A1 S,W.2d at 862; In re First Escrow, Inc., 840 S..W 2d at 846., Also, non-attorneys may sell generalized legal publications and "kits", so long as no "personal advice as to the legal remedies or consequences flowing therefrom" is given. In re Thompson, SI A S.W,2dat369.

Id, at 859 Under' Mid-America's facts, the Missouri Supreme Court found that the defendant's "trust associates" had engaged in the unauthorized practice of law:

This is not a situation such as In re Thompson where a generalized "kit" was sold. Instead, specific individuals were solicited and Mid-America's trusts were recommended and sold to them for valuable consideration as estate planning devices,.

The trust associates were not merely collecting information to fill in standardized forms as otherwise might have been approved by Hulse and In re FirstEscrow. Instead, they also were giving legal advice to the clients about choices to be made and the legal effects of those choices.

In Hulse and In re First Escr ow, we held that non-attorneys could properly fill in blanks in standard real estate orms when they performed such a service without compensation and ancillary to other valid duties,. Mid-America does not fall within this exception. The documents sold are not standardized forms accepted generally within a particular business or industry, but propriety documents unique to Mid-America. Mid-America markets, drafts, and

executes customized legal documents for compensation., This service is not ancillary to any other valid business, but is the end business itself.

Id. at 864-65 (citations omitted),

Most recently, in 2007, the Missouri Supreme Court decided *Eisel v. Midwest Bankcentre*, 230 S.W.3d 335 (Mo., 2007) (en banc). There, the defendant bank had charged a separate fee for preparing legal documents for its customer's, in violation of the rules laid out in *Hulse and reaffirmed in Mid-America*,. The Missouri Supreme Court wasted little time in affirming the judgment against the bank under Missouri's unauthorized practice of law statute:

This Court has prohibited a company and its non-lawyer agents, servants, employees, and trust associates from drawing, preparing, or assisting in the preparation of trust workbooks, trusts, wills, and powers of attorney, or for valuable consideration, for Missouri residents without the direct supervision of an independent licensed attorney selected by and representing those individuals., In re *Mid-America Living Trust Associates, Inc.*, 927 S.W.2d 855, 871 (Mo., banc 1996) Escrow companies may not charge a separate fee for document preparation or vary their customary charges for closing services based upon whether documents are to be prepared in the transaction,. In re *First Escrow, Inc.*, 840 S.W.2d 839, 849 (Mo. banc 1992). Similarly, this Court noted that the charging of a separate additional charge tends to place emphasis on conveyancing and legal drafting as a business rather than on the business of being a real estate broker, *Hulse* at 863. With respect to [defendant], no conflict exists between section 484.020 and this Court's regulation of the practice of law.

Id at 339; see also *Carpenter v. Countrywide Home Loans, Inc* , 250 S.W.3d 697 (Mo 2008) (en banc) (related case reaffirming *Eisel*),,

### 3. Application of Missouri Law to LegalZoom's Conduct

In its Motion for Summary Judgment, Defendant LegalZoom argues that, as a matter of law, it did not engage in the unauthorized practice of law in Missouri. Thus, the Court must decide whether a reasonable juror could conclude that LegalZoom did engage in the unauthorized practice of law, as it has been defined by the Missouri Supreme Court, See *First Escrow*, 840 S.W.,2d at 843 n.7 ("the General Assembly may only assist th^ judiciary by providing penalties for the unauthorized practice of law, the ultimate definition of which is always within the province of this Court"); *Eisel*, 230 S .W,3d at 338-39 (reaffirming that "[t]he judiciary is necessarily the sole arbiter' of what constitutes the practice of law," and finding no conflict between § 484,020 and the Missouri judiciary's regulation of the practice of law),

Plaintiffs argue that the Missouri Supreme Court has declared on multiple occasions that a non-lawyer may not charge a fee for their legal document preparation service, Defendant responds that its customers - rather than LegalZoom itself - complete the standardized legal documents by entering their information via the online questionnaire to fill the document's blanks, which it concedes that customers never<sup>1</sup> see. While the patties dispute the proper characterization of the underlying facts, there is no dispute regarding how LegalZoom's legal document service functions,

It is uncontroverted that Defendant LegalZoom's website performs two distinct functions, First, the website offers blank legal forms that customers may download, print, and fill in themselves, Plaintiffs make no claim regarding these blank forms., Indeed, this function is analogous to the "do-it-yourself kit in Thompson containing blank forms and

general instructions regarding how those forms should be completed by the customer'. Such a "do-it-yourself kit puts the legal forms into the hands of the customers, facilitating the right to pro se representation,

It is the second function of LegalZoom's website that goes beyond mere general instruction, LegalZoom's internet portal is not like the "do-it-yourself" divorce kit in Thompson., Rather, LegalZoom's internet portal service is based on the opposite notion: we'll do it for you. Although the named Plaintiffs never believed that they were receiving legal advice while using the LegalZoom website, LegalZoom's advertisements shed some light on the manner in which LegalZoom takes legal problems out of its customers' hands,. While stating that it is not a "law firm" (yet "provide[s] self-help services"), LegalZoom reassures consumers that "we'll prepare your legal documents," and that "LegalZoom takes over" once customers "answer a few simple online questions " [Doc, # 119 at 51 -52.]

None of the Missouri Supreme Court cases cited by the parties are directly on point, due to the novelty of the technology at issue here. However, the weight of the authority that does exist indicates that businesses may not charge fees for a legal document preparation service, although they may sell goods - including blank forms and general instructions-to facilitate the consumer's own preparation of legal documents, The "do-it-yourself divorce kit in Thompson, upon which Defendant relies so heavily, was not a service but purely a product., Thompson did not even address the question of document preparation in Thompson because the issue was not before it - the purchaser of the kit prepared the document, not the company that sold the kit,

Thompson relied heavily on Brumbaugh, where the Florida Supreme Court allowed not only the sale of self-help legal goods, but also allowed or parallel notary services,. Nonetheless, Brumbaugh held that the notary could only "type up instruments which have been completed by clients," and could not "assist them in preparing those forms" or otherwise "engage in personal legal assistance in conjunction with her' business activities, including the correction of errors and omissions" Brumbaugh, 355 So 2d at 1194,.

LegalZoom also cites Colorado Bar Association v. Miles, SSI P.2d 1202 (Colo, 1976) (en banc), as an example of the permissibility of a scrivener<sup>1</sup> service related to legal documents, [Doc, # 101 at 20,] But that case affirmed the prohibition of "[preparing for<sup>1</sup> other persons pleadings or' other written instruments relating to dissolution of marriage other<sup>1</sup> than in the manner performed by a scrivener or public stenographer." Miles, 557 P2d at 1204,. In other words, the scrivener or notary service is a limited exception to the rule that the practice of law does include legal services such as "assisting [customers] in preparing forms" and "the correction of errors or omissions " Brumbaugh, 355 So..2d at 1194,.

Here, LegalZoom's internet portal offers consumers not a piece of self-help merchandise, but a legal document service which goes well beyond the role of a notary or public stenographer, The kit in Thompson offered page upon page of detailed instructions but let it to the purchaser<sup>1</sup> to select the provisions applicable to their situation. The purchaser understood that it was their responsibility to get it right,. In contrast, LegalZoom says: "Iust answer a few simple online questions and LegalZoom takes over. You get a quality legal document iled for you by real helpful people," [Doc. # 119 at 51.] Thus, LegalZoom's



internet portal sells more than merely a good (i.e., a kit for self help) but also a service (i.e., preparing that legal document)., Because those that provide that service are not authorized to practice law in Missouri, there is a clear risk of the public being served in legal matters by "incompetent or unreliable persons." Hulse, 247 S.W.2d at 858. "Our purpose must be to make sure that legal services required by the public, and [e]ssential to the administration of justice, will be rendered by those who have been found by investigation to be properly prepared to do so " Id.

That Defendant's legal document service is delivered through the internet is not the problem. The internet is merely a medium, and LegalZoom's sale of blank forms over the internet does not constitute the unauthorized practice of law.. Nor would LegalZoom be engaging in the unauthorized practice of law if it sold general instructions to accompany those blank forms over the internet (as may already be the case),,

LegalZoom's legal document preparation service goes beyond self-help because of the role played by its human employees, not because of the internet medium LegalZoom employees intervene at numerous stages of the so-called "self help services " [Doc, # 191 at 51 ] First, after the customer has completed the online questionnaire, a LegalZoom employee reviews the data file for completeness, spelling and grammatical errors, and consistency of names, addresses, and other factual information. If the employee spots a factual error or inconsistency, the customer is contacted and may choose to correct or clarify the answer, Later in the process, after the reviewed information is inserted into LegalZoom's template, a LegalZoom employee reviews the final document for quality in formatting -eg,

correcting word processing "widows," "orphans," page breaks, and the like. Next, an employee prints and ships the final, unsigned document to the customer. Finally, customer service is available to LegalZoom customers by email and telephone,

As in Brumbaugh:

Although Marilyn Brumbaugh never held herself out as an attorney, it is clear that her clients placed some reliance upon her to properly prepare the necessary legal forms. To this extent we believe that Ms. Brumbaugh overstepped proper bounds and engaged in the unauthorized practice of law,.

While Marilyn Brumbaugh may legally sell forms and type up instruments which have been completed by clients, she must not engage in personal legal assistance in conjunction with her business activities, including the correction of errors and omissions

Brumbaugh, 355 S 2d at 1193-94,

Furthermore, LegalZoom's branching computer program is created by a LegalZoom employee using Missouri law.. It is that human input that creates the legal document.. A computer sitting at a desk in California cannot prepare a legal document without a human programming it to fill in the document using legal principles derived from Missouri law that are selected for the customer based on the information provided by the customer.. There is little or no difference between this and a lawyer in Missouri asking a client a series of questions and then preparing a legal document based on the answers provided and applicable Missouri law, That the Missouri lawyer may also give legal advice does not undermine the analogy because legal advice and document preparation are two different ways in which a person engages in the practice of law, See, Mo., Rev. Stat § 484,010 (defining law business as giving legal advice for compensation or "assisting in the drawing for a valuable

consideration of any paper, document or instrument affecting or<sup>1</sup> relating to secular rights"  
Id.)

The Missouri Supreme Court cases which specifically address the issue of document preparation, First Escrow, Mid-America and Eisel, make it clear that this is the unauthorized practice of law. The fact that the customer communicates via computer rather<sup>1</sup> than face to face or that the document is prepared using a computer program rather than a pen and paper does not change the essence of the transaction, As in Hulse, First Escrow, Mid-America, and Eisel, LegalZoom's customers are rendered passive bystanders after providing the information necessary to complete the form, Yet LegalZoom charges a fee for its legal document preparation service, Unlike Thompson, the customer does not have to follow directions to fill in a blank legal form. The customer merely provides information and "LegalZoom takes over " [Doe. # 119 at 52.]

#### D. Defendant's Constitutional Arguments

Defendant LegalZoom also argues that the application of Missouri law prohibiting the unauthorized practice of law to its conduct would raise constitutional issues.

##### 1. First Amendment

First, Defendant argues that an interpretation of Missouri law as prohibiting its conduct would violate the First Amendment of the U.S., Constitution and Article I, § 8 of the Missouri Constitution However, LegalZoom cites no caselaw from any jurisdiction where the application of law prohibiting the unauthorized practice of Law was found to violate the First Amendment, much less Article I, § 8 of the Missouri Constitution.,

LegalZoom relies primarily on a Second Circuit case finding that a self-help book containing blank forms and general instructions was protected by the First Amendment's guarantee of free speech, *Dacey v. New York County Lawyers' Assn.* 423 F.2d 188,193 (2d Cir, 1969). However, the Court has already determined that LegalZoom's sale of such merchandise does not constitute the unauthorized practice of law, Thus, it is not the content of speech at issue here, as there is no dispute regarding what speech could be included in any goods sold over the internet., Rather, LegalZoom's conduct in preparing legal documents is at issue,

Moreover, LegalZoom's customers remain free to represent themselves in any court proceeding, LegalZoom has pointed to no court that has held that a right exists to receive legal services from a non-lawyer. The Supreme Court has recognized a First Amendment right to receive legal advice from duly qualified attorneys, consistent with "the State's interest in high standards of legal ethics." *United Mine Workers v. Illinois State Bar Ass'n*, 389 U.S., 217, 225(1967).,

The Supreme Court has explained that a regulation imposed by the Ohio bar affecting speech involved "a subject only marginally affected with First Amendment concerns " *Ohrlikov, Ohio State Bar Ass'n*, 436 U.S. 447, 459 (1978)., There, the Supreme Court held that the bar could discipline a lawyer or soliciting clients under certain circumstances, even though it involved speech, noting that "the State does not lose its power to regulate commercial activity deemed harmful to the public whenever speech is a component of that activity" *Id* at 456, Elsewhere, the Supreme Court has "recognize[d] that the States have

a compelling interest in the practice of professions within their boundaries," and that "[f]he interest of the States in regulating lawyers is especially great since lawyers are essential to the primary governmental function of administering justice, and have historically been 'officers of the courts.'" Goldfarb, All U.S., at 792 (citations omitted); see also Florida Bar v. Went For It, Inc., 515 U.S. 618, 625 (1995) (upholding direct mail restriction on lawyers)

The caselaw on this subject has been well summarized by the Colorado Supreme Court:

In general, Colorado's ban on the unauthorized practice of law does not implicate the First Amendment because it is directed at conduct, not speech, See *Ohralik v. Ohio State Bar Ass'n*, 436 U.S. 447, 456 (1978) (suggesting that the government's regulation of the practice of law is a regulation of conduct, not speech); *S. Christian Leadership Conference v. Sup. Ct. of La.*, 252 F.3d 781, 789 (5th Cir., 2001) (finding that state prohibition on unlicensed students practicing law in state courts did not regulate speech); *Drew v. Unauthorized Practice of Law Comm.*, 970 S.W.2d 152, 155 (Tex. Ct., App. 1998) (holding that ban on unauthorized practice of law did not implicate the First Amendment); *Fla. Bar v. Furman*, 376 So.2d 378, 379 (Fla. 1979) (rejecting argument from unlicensed attorney that ban on unauthorized practice of law violated freedom of speech)

*People v. Shell*, 148 P.3d 162, 173 (Colo. 2006),

Given the weight of these authorities indicating that states have a compelling interest in the regulation of professionals for the protection of the public, as well as the paucity of authority cited by Defendant, the Court declines to alter Missouri law based on inarticulate free speech principles.

## 2. Due Process

## 3. Preemption

LegalZoom's final constitutional argument is that with respect to patent and trademark applications, Plaintiffs' claims are preempted by federal law permitting non-lawyers to practice before the Patent and Trademark Office ("PTO"). LegalZoom cites *Snerry v.*

Florida ex rel Florida Bar, 373 U.S. 379, 404 (1963), where the Supreme Court held that Florida could not enjoin a non-lawyer registered to practice before the U.S., Patent Office from preparing and prosecuting patent applications in Florida, even though such activity constituted the practice of law. There, the Supreme Court reasoned that states could not review the "federal determination that a person or agency is qualified" or otherwise "impose upon the performance of activity sanctioned by federal license additional conditions not contemplated by Congress." *Id.* at 385 (internal quotation omitted).

Congress has authorized the PTO to prescribe regulations "governing] the recognition and conduct of agents, attorneys, or other persons representing applicants or other parties before the Office," 35 U.S.C. § 2(b)(2)(D). With respect to patents, 37 CFR. § 1.31 states that an applicant may file and prosecute his own case or "may give a power of attorney so as to be represented by one or more patent practitioners or joint inventors." A "patent practitioner" is defined to include a registered patent agent. 37 C.F.R., §§ 1.32(a), 11.6(b). The regulations authorize the PTO to allow a non-registered non-lawyer to serve as a patent agent on designated applications. 37 C.F.R., § 11.9(a). With respect to non-patent matters, the regulations also authorize non-lawyers to practice before the PTO under certain limited circumstances, See 37 CFR § 11.14.

Plaintiffs cite *Kroll v. Finnerty*, 1A1 F.3d 1359 (Fed. Cir., 2001), where a patent attorney brought suit seeking a declaratory judgment that the Grievance Committee of the Bar of the State of New York lacked subject-matter jurisdiction to bring disciplinary proceedings against him for his failure to keep his clients informed as to the progress or the status of their patent applications. The attorney argued that the state bar's authority was preempted by 35 U.S.C. § 2(b)(2)(D) and 35 U.S.C. § 32, which authorize the PTO to regulate the conduct of patent practitioners. *Kroll*, 1A1 F.3d at 1363. The Federal Circuit found that there was no express preemption because the statutory text "gives no indication that either of these statutes are intended to preempt the authority of states to punish

attorneys

who violate ethical duties under state law." *Id.* at 1364. Kroll determined that Congress had "not intended to preempt states' authority to discipline attorneys." *Id.* The Federal Circuit quoted the first paragraph of the PTO's regulations governing the conduct of patent practitioners:

This part governs solely the practice of patent, trademark, and other law before the Patent and Trademark Office., Nothing in this part shall be construed to preempt the authority of each State to regulate the practice of law, except to the extent necessary for the Patent and Trademark Office to accomplish its Federal objectives.,

*Id.* (quoting 37 C.F.R. § 10.1) Kroll continued:

As for field preemption and conflict preemption, there is indeed a limited field of law where the PTO's powers under 35 U.S.C. § 2(b)(2)(D) and 35 U.S.C. § 32 do preempt state law. Under these statutes, the PTO has the exclusive authority to establish qualifications for admitting persons to practice before it, and to suspend or exclude them from practicing before it. A state, for example, may not impose additional licensing requirements beyond those required by federal law to permit a non-lawyer patent agent to practice before the PTO. In this case, because the State of New York is not seeking to suspend or expel Kroll from practicing before the PTO, the conduct of the Grievance Committee does not fall within the field of preemption outlined by *Sperry*.,

*Id.* at 1364-65

Four years later, the Federal Circuit, relying on *Sperry*, stated clearly that "state licensing requirements which purport to regulate private individuals who appear before a federal agency are invalid." *Augustine v. Dep't of Veterans Affairs*, 429 F.3d 1334, 1340 (F. ed. Cir., 2005) (also noting that "states cannot regulate practice before the PTO"). Whereas in *Kroll* the issue was the conduct of an attorney whose qualifications were not in dispute, in *Augustine* and *Sperry* the states' licensing requirements were at issue., Even under the limited field of preemption identified in *Kroll*, "the PTO has the exclusive authority to establish qualifications for admitting persons to practice before it," and states "may not

impose additional licensing requirements beyond those required by federal law to permit a non-lawyer' patent agent to practice before the PTO.," Kroll, 242 F.,3d at 1364,

Here, the issue is whether Missouri can prohibit non-lawyers from practicing law before the PTO. Under1 Sperry, Kroll, and Augustine, Missouri cannot do so, Even though there is no evidence that LegalZoom is licensed to practice before the PTO, that ield of regulation is occupied by federal law, With respect to patent and trademark applications, federal law preempts Plaintiffs' claims. Therefore, the Court grants Defendant's Motion for Summary Judgment with respect to Plaintiffs' claims as they relate to patent and trademark applications,

#### E. Plaintiffs' Motions

Plaintiffs' Motion for Partial Summary Judgment is limited to a single issue: whether the papers, documents, or instruments at issue here affect or relate to secular rights, As explained above, Missouri's unauthorized practice of law statute defines the "law business" as including "the drawing or the procuring of or assisting in the drawing for a valuable consideration of any paper, document or instrument affecting or relating to secular1 rights .

" Mo, Rev. Stat, § 484,010.2.,

Defendant LegalZoom character izes this motion as focused on "a single tangential and ultimately irrelevant issue." [Doc, # 111 at 9] Defendant points out that, as discussed above, the Missouri Supreme Court "requires that the statute's meaning must be informed by Missouri case law," Id at 12, Indeed, in the above discussion, Missouri cases have



informed the Court's reading of Missouri's unauthorized practice of law statute, As explained above, the application of the statute to LegalZoom's legal document preparation service is consistent with the Missouri judiciary's regulation of the practice of law, See *£we/,230S..W.3dat339*,

Black's Law Dictionary defines "secular" as "Not spiritual; not ecclesiastical; relating to affairs of the present (temporal) world." Black's Law Dictionary 1.353 (6th ed, 1990)..

Plaintiffs cite various cases in which courts from other<sup>1</sup> jurisdictions have interpreted "secular" as meaning rights that are not religious in nature. See *Books v. City of Elkhart*, 135 F.3d 292, 302 (7th Cir., 2000); *Espinosa v. Rusk*, 634 F.2d 477, 479 (10th Cir, 1980); *In re Westboro Baptist Church*, 189 P.3d 535, 548-49 (Kan Ct App, 2008)

Defendant LegalZoom does not maintain that the documents at issue here affect religious rights., However, LegalZoom does maintain that the documents "do not affect any rights at all before the customers themselves sign, execute, and (in some cases) file them " [Doc.# 112 at 11.]

Defendant's argument on this narrow point does not withstand scrutiny, The statute prohibits, inter alia, "assisting in the drawing for<sup>1</sup> a valuable consideration of any paper, document or instrument affecting or relating to secular<sup>1</sup> rights " Mo., Rev. Stat, § 484 010,2, In other words, there is no requirement that secular rights be affected the moment the document is produced. If that were the case, then the non-lawyers in *Eisel*, *Carpenter*, and *Hulse* could have simply left the room before the legal documents were signed to avoid

Missouri's regulation of the practice of law, Moreover, the paper, document, or instrument can either affect or relate to secular rights.

Because Defendant fails to rebut Plaintiffs' claim that the papers, documents, or instruments at issue here "affect[ ] or relat[e] to secular rights," id - which is quite clear, based on the undisputed facts - the Motion for Partial Summary Judgment is granted, Although Defendant objects that this motion is procedurally inappropriate, it has reduced the number of potential issues for trial,

Additionally, Plaintiffs' Motion to Strike LegalZoom's Summary Judgment Facts 45 through 79 [Doc, #114] and Motion to Exclude Expert Testimony [Doc. # 86] are denied as they relate to the Motion for Summary Judgment.

III. Conclusion

. . .

s/ Nanette K. Laughrey

NANETTE K. LAUGHREY

Dated: August 2, 2011

United States District Judge

Jefferson City, Missouri